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20 November 1953

MEMORANDUM OF CONVERSATION -- Meeting held in CIA,  
18 November 1953,  
at 2:30 p. m.

SUBJECT: Budgetary Analysis of Intelligence Programs

REFERENCES: IAC-M-129, Items 1 & 2 and Resume Circulated by the Bureau of the Budget at IAC Meeting, 17 November 1953

PARTICIPANTS: The IAC agencies' representatives serving as an ad hoc committee to recommend a classification system for the Bureau of the Budget's Survey of Intelligence Budgets:

Colonel George R. Gretser, G-2  
Colonel Lawrence E. Shaw, G-2  
Lt. Col. H. C. Hatchell, G-2  
Mr. James H. Ennis, State Department  
Mr. Sidney Buford, State Department  
Cmdr. E. E. Cragg, ONI  
Cmdr. W. E. McGonagle, ONI  
Colonel Donald H. Ainsworth, AFOIN  
Lt. Col. Thomas C. McGuire, AFOIN  
Colonel John G. Ondrick, JIG  
Mr. Meffert W. Kuhrtz, FBI

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Mr. James Q. Reber, CIA, Chairman

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1. The referenced documents were discussed.

2. It was agreed that the Chairman would submit to the participants for their consideration and as a basis for further discussion next week his understanding of the preliminary thinking of the group on this subject today.

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3. Such a statement follows:

a) The major functional categories should be restricted to the classical classification of intelligence, namely:  
production, collection, and dissemination.

b) Intelligence activities under the category "production" should be classified as follows:

1. Political, cultural and sociological
2. Military
3. Naval
4. Air
5. Economic
6. Scientific
7. Technical

c) Alternative 1: No attempt should be made to classify production additionally as basic, current, and national intelligence. Such a division, if made, would be unrealistic inasmuch as in some agencies the employment of personnel on these respective categories of intelligence will vary with the intensity of international relations and crises. There is no formula thus far discovered or used among the agencies which could indicate the actual allocation of resources to those categories of intelligence.'

Alternative 2: There should be a sub-classification in each of the classifications listed in (b) by basic, current and national. In general, it appears that the bulk of intelligence production resources are allocated to basic intelligence (including both the NIS and detailed analytic research), with relatively small resources on current and national estimating.

d) The category "collection" should be classified as overt and covert.

e) Administrative costs for intelligence should be pro-rated rather than set forth as a separate item.

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f) In connection with those activities, whether by intelligence or by operations, which serve purposes other than intelligence, the approximate intelligence cost should be broken out and listed. This is particularly applicable to certain problems in collection, but is not necessarily restricted to collection.

4. It was understood that the group would endeavor to prepare a final paper suitable for IAC discussion on 15 December, and that such paper could elaborate and discuss both that classification system ultimately recommended and those classifications not recommended.

JAMES Q. REBER  
Assistant Director  
Intelligence Coordination

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2 December 1953

MEMORANDUM OF CONVERSATION -- Meeting held in CIA,  
1 December 1953,  
at 2:30 p. m.

SUBJECT: Survey of Intelligence Budgets: Categories

REFERENCES: IAC-M-129, Items 1 & 2 and Resume Circulated  
by the Bureau of the Budget at IAC Meeting,  
17 November 1953; Memorandum of Conversation  
on same subject dated 20 November 1953

PARTICIPANTS: Colonel George R. Gretser, G-2  
Colonel Lawrence E. Shaw, G-2  
Mr. James H. Ennis, State Department  
Mr. Sidney Buford, State Department  
Commander E. E. Cragg, ONI  
Colonel Donald H. Ainsworth, AFOIN  
Lt. Colonel Thomas C. McGuire, AFOIN  
Colonel John G. Ondrick, JIG  
Dr. Charles Reichardt, AEC  
Mr. Hart Perry, Bureau of the Budget  
Mr. Lyman Hamilton, Bureau of the Budget

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Mr. James Q. Reber, CIA, Chairman

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1. This meeting was held on the suggestion of the Bureau of the Budget in order that, in working out the categories to be used in the survey of intelligence budgets, the result might be as useful as possible to the Bureau and as practical as possible for the agencies. The Deputy Director (Administration), CIA, made the arrangement with the Bureau.

2. The Bureau representatives read the outline attached which represents the area of agreement thus far among the agencies.

3. Mr. Perry indicated his initial disappointment that the categories did not go into more detail, though he recognized after discussion that a more detailed breakdown would almost invariably weaken the basis for comparison among the agencies.

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4. Mr. Perry also inquired whether there could not be a more detailed breakdown under collection, especially in overt collection. It was explained that that, like any further sub-classification, was possible and that the particular figures for overt collection would be composed of adding up the figures broken out for such overt services as [redacted] and the intelligence aspects of the Foreign Service, Military Attaches, etc.

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5. Mr. Hamilton inquired whether a program like NIS could be isolated. The sense of the group seemed to be that in part this was possible. With particular regard to the military sections of NIS, however, it would have to be done arbitrarily, inasmuch as materials for NIS find their way into both current intelligence and estimates and that identifying only those in the organizational elements which edit NIS would give an inaccurate picture.

6. Mr. Perry and Mr. Hamilton said that after considering the paper more thoroughly, they would give their commitments to the Chairman by Thursday or Friday of this week and that after a few days for study by the agencies they would be glad to discuss the matter further if that seemed desirable. It was explained to Messrs. Perry and Hamilton that the current plan is to submit the categories for IAC review at its meeting on December 15th, after which presumably Mr. Dulles would transmit them to the Bureau in accordance with the schedule requested by Mr. Macy.

7. Mr. Hamilton pointed out that the results of the Bureau's survey would not be made available to the IAC unless the IAC so requested.

JAMES Q. REBER  
Assistant Director  
Intelligence Coordination

Attachment

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Suggested Categories for the Survey of Intelligence Budgets

1. The major categories should be restricted to the classical classification of intelligence, namely: collection, production and dissemination.

2. Intelligence activities under the category "production" should be further classified as follows:

- a. Political, cultural and sociological
- b. Ground Forces
- c. Naval Forces
- d. Air Forces
- e. Economic
- f. Scientific and Technical
- g. Geographic

3. No attempt should be made to classify "production" or the subdivision of "production" as basic, current, and national intelligence. Such a division, if made, would be unrealistic, inasmuch as in some agencies the employment of personnel on these respective categories of intelligence will vary with the intensity of international relations and crises. There is no formula thus far discovered or used among the agencies which could indicate the actual allocation of resources to those categories of intelligence.

4. The category "collection" should be divided as overt and covert.

5. The category "dissemination" should include screening, reproduction, translation, distribution and libraries.

6. In connection with those activities, whether by intelligence or by operations, which serve purposes other than intelligence, the approximate intelligence cost should be broken out and listed. This is particularly applicable to certain problems in collection, but is not necessarily restricted to collection.

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Approved For Release 2003/02/27 : CIA-RDP85S00362R000200040036-6

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